

EAST AYRSHIRE COUNCIL

POLICY AND RESOURCES COMMITTEE : 8 FEBRUARY 2005

SETTING UP OF COMMUNITY HEALTH PARTNERSHIPS IN AYRSHIRE AND ARRAN

Report by the Executive Director of Educational and Social Services

1. PURPOSE

- 1.1 To advise Committee of progress in establishing East Ayrshire Community Health Partnership.
- 1.2 To seek Committee endorsement of a draft Scheme of Establishment for Community Health Partnerships (CHPs) across Ayrshire and Arran.

2. BACKGROUND

- 2.1 Section 2 of the NHS Reform (Scotland) Act 2004 provides for the establishment of CHPs by 1 April 2005. This places each NHS Board under a duty to establish CHPs in accordance with a Scheme of Establishment which requires to be approved by Scottish Ministers. Draft Schemes of Establishment were required to be submitted no later than 24 December 2004.
- 2.2 The Council's response to the Scottish Executive's draft guidance on the development of CHPs was endorsed by the Policy and Resources Committee on 2 October 2003. It was subsequently agreed that the Executive Head of Social Work would represent the Council in the development of a framework for CHPs initially across Ayrshire and Arran, ultimately moving to local CHPs.
- 2.3 Although the NHS Board is the lead agency for the development of CHPs it is important to emphasise that CHPs will extend beyond health. The partnership approach will encompass Local Authorities, the voluntary sector and local communities. CHPs will have a key role in improving health outcomes for individuals and local communities as detailed in the draft Scheme of Establishment.
- 2.4 The Scottish Executive issued statutory guidance for Schemes of Establishment in October 2004. This has been supported by various advice notes including Mental Health Services, the Public Partnership Forum and Joint Future.
- 2.5 From a Council perspective the guidance places emphasis on:
 - Clear links between CHPs and Community Planning – specifically setting CHPs within the overall Community Planning framework.
 - Links with Joint Future arrangements – building on the arrangements not replacing or duplicating them.
 - An emphasis on local integrated childrens' services.

- The emergence of Public Partnership Forums – as a means to engage communities in CHPs.
- Formal arrangements for engaging the voluntary sector in CHPs.

2.6 The NHS Board established a CHP Steering Group to oversee the creation of CHPs in Ayrshire and Arran. The group has a wide membership from within NHS Ayrshire and Arran, Local Authorities and Health Council.

2.7 The CHP Steering Group agreed a draft Scheme of Establishment for submission to the NHS Board and appropriate committees within the 3 Ayrshire Local Authorities. This draft was submitted to the Scottish Executive by the due date with agreement that it should be presented to relevant Committee / Board for endorsement at the earliest opportunity.

2.8 Whilst establishing CHPs is an important milestone in partnership working, they should be seen locally as part of an evolutionary process. In particular they build on the progress made by Local Health Care Co-operatives (LHCCs) in Ayrshire and Arran over the last five years. The development of LHCCs has seen:

- Increasing coterminosity with Local Authorities which has facilitated more effective partnership between health and the 3 Local Authorities in Ayrshire and Arran.
- The vast majority of community health services being managed at a local level through LHCCs.

2.9 CHPs will build on these solid foundations.

3. THE DRAFT SCHEME OF ESTABLISHMENT

3.1 The proposals commence with a clear vision for CHPs and the supporting actions necessary to deliver that vision:

3.1.1 Vision

The healthiest life possible for the people of North, South and East Ayrshire through effective partnership with local communities, other agencies and staff.

3.1.2 Supporting Actions:

- Understanding local health related needs
- Ensuring local needs are reflected in Community Plans and Local Health Plans
- Implementing plans delegated to CHPs
- Delivering health improvement and services which meet the needs of individuals and local communities
- Enhancing integration within health services and in health improvement activity
- Reducing inequalities within and between local communities
- Working well and engaging with others
- Having agreed, shared goals and plans
- Being flexible and continuously developing to meet changing requirements.

3.2 The draft Scheme of Establishment is a document that lays out the basic principles by which each Partnership will operate. It seeks to:

- Set out how CHPs will look when established on 1st April 2005.
- Outline a development programme for the evolution of CHPs thereafter.

3.3 The layout covers the key headings in the statutory guidance:

- Improving services
- Improving health
- Organisational arrangements
- Size and geographical coverage
- Working in partnership
- Building workforce capacity
- Finance and accountability
- Process for developing Schemes of Establishment.

3.4 In essence the proposal for Ayrshire and Arran as at 1st April 2005 is:

- Three CHPs covering North, South and East Ayrshire.
- Membership of each partnership comprising as a minimum: Local Authority (3 representatives); Public Partnership Forum (2 representatives); Voluntary Sector; General Medical Practitioner; Dentist; Optometrist; Pharmacist; Nurse; Allied Health Professional; Accredited representative of staff; and a member of the General Hospitals Division. The membership will also include a General Manager, Chairperson and Clinical Lead.
- The three CHPs will manage the vast majority of community health services in Ayrshire and Arran.
- The three CHPs will be sub committees of the Community Health Division Committee.
- A CHP Professional Committee will be established to provide advice to the NHS Board.
- An integrated performance management scheme will be developed for CHPs the main elements of which are included in the draft Scheme of Establishment.

3.5 Beyond 1st April 2005 the Scheme of Establishment proposes a development programme for CHPs which will be influenced by a range of factors including the Services Review programme within NHS Ayrshire and Arran.

4. NEXT STEPS

4.1 The Draft Scheme of Establishment requires endorsement by both the NHS Board, Community Planning Partners and the 3 Ayrshire Local Authorities.

4.2 It is then anticipated that there will be consultation between the Executive and the CHP to finalise the document.

- 4.3 The Draft Scheme of Establishment is part of work in progress. There is significant work required to agree implementation of the CHP at a local level. It is anticipated this will be achieved through a Partnership Development Plan.
- 4.4 It is important that The Council, voluntary sector and partners are actively and fully involved with Health in this process.
- 4.5 Key issues to address will include:
- Ensuring full coterminosity of CHPs with East Ayrshire boundaries.
 - Clarifying relationships with existing structures for Community Planning, Joint Future, Integrated Children's Services and Health Improvement and where possible, rationalising existing planning structures.
 - Exploring the relationship between CHP and Joint Future Partnership Group to ensure continuing political accountability.
- 4.6 In relation to Community Planning it is proposed that the priorities identified within the Improving Health Action Plan (Joint Health Improvement Plan) form the basis for actions contained within the local Partnership Development Plan.
- 4.7 It is further proposed that the Improving Health Action Plan Working Group merge with the CHP to ensure consistency of approach, with relevant performance reporting presented to Community Planning Partners for consideration and endorsement.

5. PERSONNEL IMPLICATIONS

- 5.1 This report gives rise to no personnel issues at this time.

6. FINANCIAL IMPLICATIONS

- 6.1 This report gives rise to no resource issues at this time.

7. LEGAL/POLICY IMPLICATIONS

- 7.1 The development of the draft Scheme of Establishment requires to sit within the existing arrangements for Community Planning and is in compliance with the NHS Reform (Scotland) Act 2004.

8. RECOMMENDATIONS

- 8.1 It is recommended that Committee agrees to:
- (i) endorse the Draft Scheme of Establishment for Community Health Partnerships;
 - (ii) recommend the merger of the Improving Health Action Plan Working Group with the CHP;

- (iii) receive future reports on the progress of Implementation and on the local Partnership Development Plan; and that the basis for actions contained within the Partnership Development Plan be those contained within the Improving Health Action Plan of the Community Plan; and
- (iv) otherwise note the content of the report.

John Mulgrew
Executive Director of Educational and Social Services
25 January 2005
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LIST OF BACKGROUND PAPERS

1. NHS Ayrshire and Arran Draft Scheme of Establishment for Community Health Partnerships
2. Scottish Executive Guidance

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