

EAST AYRSHIRE COUNCIL

SPECIAL DEVELOPMENT SERVICES COMMITTEE – 28 NOVEMBER 2006

MANDATORY 20MPH SPEED LIMIT ORDER FOR VARIOUS RESIDENTIAL AREAS IN EAST AYRSHIRE

Report by Acting Executive Director of Development and Property Services

1. PURPOSE OF REPORT

1.1 The purpose of the report is : -

- a) To ask the Committee to determine the proposed speed limit Orders without a Hearing to be held.
- b) To consider objections which have been received to mandatory 20mph speed limit proposals.
- b) To seek approval to introduce mandatory 20mph speed limits in residential areas in East Ayrshire.

2. BACKGROUND

2.1 Mandatory 20mph speed limits have been introduced at 53 schools throughout East Ayrshire. At the Development and Property Services Committee meeting on 20 June 2006 approval was given for a further programme of mandatory 20mph schemes.

It was reported to the Committee that some advisory 20's Plenty Zones are adjacent to mandatory 20mph limits. It was agreed that, where possible, these 20's Plenty Zones would be incorporated into the adjacent mandatory speed limit area. The Police have indicated support for this approach if traffic calming is provided on some streets where it is necessary to ensure compliance with the mandatory speed limit.

2.3 For traffic calming proposals associated with the 20mph speed limit proposals, Road Humps Notices have been advertised. Objections were received to two of the traffic calming schemes and these were considered at the Committee's meeting on 11 October 2006 which gave approval to proceed with the schemes as advertised.

The Traffic Regulation Orders (TRO's) for the promotion of the 20mph speed limit was advertised on 17 August 2006, giving a period of 3 weeks for comment or objections. Six separate TRO's were promoted as follows :-

- (i) One TRO has been promoted in Hulford which extends the existing 20mph speed limits in the vicinity of Hulford Primary School

- (ii) One TRO for the three Kilmarnock Local Areas
- (iii) Four separate TRO's for the other Local Areas

- 2.4** 20 mph speed limit proposal for the Grange Area, Kilmarnock - One person residing in Cedar Road, Kilmarnock, has objected to the speed limit proposals. A response letter was sent to him addressing his concerns, however he has subsequently written to confirm that he wishes to maintain his objection
- 2.5** 20mph speed limit proposal for Borebrae Area, Newmilns - One person residing in Darnleyhill Walk has objected to the proposals. A response letter was sent to him addressing his concerns and he has written again to confirm that he wishes to maintain his objection.
- 2.6** 20mph speed limit proposals for Northern, Cumnock and Doon Valley Local Areas - No objections have been received regarding the proposals for these areas.

3. PROPOSALS

3.1 Mandatory 20mph Speed Limits

Speed Limit Orders have been promoted in the following streets :-

3.1.1 Kilmarnock Local Areas -

Full time mandatory limits

Kilmarnock:

Almond Place, Alder Place, Grange Terrace, Glen Farrar Way, Beech Avenue, Lilac Place, Larch Place, Lime Place, Birch Place, Oak Place, Maple Place, Hawthorn Square, Laburnum Road, Hazel Avenue, Ash Place, Cherry Road, Rowan Place, Pine Road, Laurel Place, Jasmine Road, Walnut Road, Heather Place, Fern Place, Fir Place, Willow Road, Chesnut Place, Cedar Road, Olive Road

Glen Orrin Avenue, Glen Trool Walk, Glen Nevis Place, Glen Truim View, Glen Orchy Place, Glen Lyon Crescent, Glen Clova Gardens, Glen Shiel Crescent

Knockentiber:

Greenhill Terrace, Kilmaurs Road, Hannah Drive, Fisher Court, Castle Terrace, Hemphill View

Gatehead:

Milton View, Fairlie View, Moorfield Place

Part time 20 mph limits on:

Kilmarnock:

B7081 Irvine Road / Portland Road

3.1.2 Irvine Valley Local Area -

Full time mandatory limits

Darvel:

Campbell Street, Campbell Street East, East Donnington Street, Jamieson Road, West Donnington Street, Hutchison Drive, Glen Crescent, Paterson Terrace, Kirkland Park Gardens, Kirkland Road, Drumclog Crescent

Newmilns:

Gilfoot, Girvan Crescent

Borebrae, Mair Street, Huggin Craig Road, Loudoun Crescent, Borebrae Crescent
Clearmount Avenue, Darnleyhill Walk

Campbell Street, Campbell Court, West Campbell Street

Part time 20 mph limits on:

Darvel:

Cross Street Ranoldcoup Road A71 West Main Street –
East Main Street

3.1.3 Northern Local Area -

Full time mandatory limits

Stewarton:

Albert Avenue, Albert Court, Albert Place, Albert Wynd, Burnbank Place, Cairnduff Place, Canmore Place, Cauldhame Rigg, Cutsburn Place, Cutsburn Road, Jubilee Drive, Cutstraw Road, Gameshill View, Jubilee Place, Malcolm Court, Oslie View, Pokelly Place, Robertland Rigg, Victoria Way, Riverside Road, Annick Crescent, Netherland Road, Fairways, Taylor Brown Close,
Golfloan, Hillcrest, McCardel Way, Stane Brae

Part time 20 mph limits on:

Stewarton:

B769 High Street – Dean Street

3.1.4 Cumnock Local Area -

Full time mandatory limits

Catrine

Allan Drive, Ballochmyle Quadrant, Flemmings Way, Fourfields, Gordon Street, James Taylor Avenue, John Street, Sloan Street, Newton Street / Gordon Street

Link Road, Sorn Street, Blackwood Avenue, Summerville Street, Montgomerie Street, Hillside, Shawlands Street, St Cuthbert's Street

Cumnock:

John Allan Drive, Cameron Crescent, Pender's Wynd, Glaisnock Glen, Phillips Wynd, Buntens Close, Craigens Road, Lamont Crescent, Ryderson Drive, McTurk Road, Menzies Avenue, Blackfaulds Road, Netherthird Road, Netherthird Place, Holmburn Road, Craigens Place, Holmburn Place, Carsgailoch Avenue, Holmburn Avenue, Holmburn Close, Access road to Netherthird House, Avisyard Road, Cairnscadden Road, Davaar Avenue, Macintyre Crescent, Kilbrennan Avenue

Logan:

Glenmuir Crescent, Logan Avenue, Glen Avenue, Logangate Terrace, Paterson Avenue, Holmhead Crescent, Dixton Avenue, Eglinton Drive, Boswell Crescent, Bryce Avenue, Baillie Drive

Ochiltree:

Broom Crescent, Doctors Road, Main Street, Galowlee Avenue, Stewart Avenue, Poole Avenue, Douglas Brown Avenue, Knowe View, Highfield Place

Part time 20 mph speed limits on:

Ochiltree:

A70 Ayr Road – Main Street – Burnock Street, Mauchline Road, Mill Street

Doon Valley Local Area -

3.1.5 Full time mandatory limits

Bellsbank:

Merrick Drive, Dalcairney Road, Auchenroy Crescent, Riecawr Avenue, Hillcrest, Craiglea Crescent, Corserine Terrace, Minnoch Road, MaCaterick Drive, Shalloch Place, Ness Glenn Road, Bradon Avenue, Dalfarson Avenue, Glenmount, Eriff Road, Mossdale Terrace, Finlas Avenue

Dalrymple:

B742 Main Street, B7034 Garden Street, B7034 Barbieston Road, Church Street, Riverside Terrace, Glebe Avenue, Cedar Terrace, Seath Drive, Weir Terrace, Barbieston Terrace, Skeldon Drive, Skeldon Crescent, Birch Avenue, Portland Road, Merkland Drive, Robertland Place, Maxwell Place, Viaduct View, Forglen Road, Hillview, Burnton Road

Drongan:

Craufurd Drive, Robert Burns Avenue, Margaret Drain Crescent, Trysting Thorn, Torrance Drive, Farrell Crescent

- 3.2** The above lists of streets include streets which are already part of a 20mph speed limit area. Where an existing 20mph area is being extended, all streets within the enlarged area are included.

4. PROCEDURES

4.1 The draft Order has been prepared in accordance with the requirements of the Road Traffic Regulation Act 1984 and the Local Authorities' Traffic Orders (procedures) (Scotland) Regulations 1999.

4.2 **Consultation** – the organisations, representative groups and individuals consulted during the preparation of the Order are detailed in Appendix 1, along with a specimen copy of the consultation letter. The Chief Constable has no objections to the draft Order and no objections or adverse comments were received from any of the consultees.

4.3 **Publication of Proposals** – the draft Orders were published in the Edinburgh Gazette and the Kilmarnock Standard. Full details of the proposals with plans were available for inspection at

- Council Headquarters, London Road, Kilmarnock
- The Roads & Transportation Division, Holmquarry House, Holmquarry Road, Kilmarnock

And also at the following Local Council Offices for the Local Areas shown in brackets :

- Local Council Office - 19 John Dickie Street, Kilmarnock (Kilmarnock Areas)
- Local Council Office – 10 – 12 West Main Street, Darvel (Irvine Valley Area)
- Local Council Office - 4 Craigview Road, Newmilns (Irvine Valley Area)
- Local Council Office – 8 Avenue Square, Stewarton (Northern Area)
- Local Council Office - 14 Lugar street, Cumnock (Cumnock Area)
- Local Council Office - 1 Townhead, Catrine (Cumnock Area)
- Local Council Office – Mill O' Shield Road, Drongan (Doon Valley)
- Local Council Office – Doonside Avenue, Patna (Doon Valley Area)
- Local Council Office – 33 Main Street, Dalmellington (Doon Valley Area)

4.4 Formal Objections –

Objector 1, Cedar Road, Kilmarnock – Reasons for objections

- (i) Objector 1, has objected to the 20mph speed limit being implemented in the streets around his home except for Grange Terrace and Beech Avenue, which he states are covered by the planning conditions for the new school.
- (ii) The Traffic Regulation Order (TRO) includes a Statement of Reason for proposing to make the Order. In the case of this 20mph TRO the Statement of Reason is that 'it is considered necessary in the interest of road safety'. The objector considers this to be a trite, simplistic cover-all explanation to satisfy statutory regulations.

- (iii) He has also objected to the traffic calming proposals for his area and states that either proposals on its own might be justified but both together is gross excess.

Objection 2, Darnleyhill Walk, Newmilns - Reasons for objections

- (i) Objector 2, residing in Darnleyhill Walk, Newmilns, has objected to the 20mph speed limit proposals in his area because he considers it to be a complete waste of time and money to put up road signs in his street, which he states is a cul de sac, 100 yards long and it is almost impossible to reach 20mph.

5. CONCLUSIONS

5.1 Objector 1, residing in Cedar Road, Kilmarnock

- (i) The 20mph proposals are not part of planning conditions associated with the new school but have been taken into account during the planning process.
- (ii) The Statement of Reasons for promoting the Traffic Regulation Order is concise, but is accurately stating why the work is being proposed. The proposed mandatory speed limit accompanied by traffic calming measures on selected streets will be an effective way of improving road safety. The length of road encompassed by Laburnum Road, Cherry Road and Cedar Road is a significant route for children walking to and from school. A footpath linking Dundonald Road to Laburnum Road through a woodland area has recently been upgraded, mainly due to it being a route for school children. The objector, in previous correspondence has highlighted the issue of children crossing Cedar Road from Almond Place by stating that dozens of children cross this road four times a day, travelling to and from school. The objector also observes that significant numbers of cyclists cross Cedar Road, emerging from Almond Place.

The streets concerned in this area are currently within a Twenty's plenty Zone and conversion to a mandatory speed limit will allow the Police to enforce this limit.

- (iii) The 20mph speed limits are proposed for all the streets within the Grange area. Several streets included in this area are considered to be self enforcing because of the tight geometry that does not allow the build up of speed. In such cases, additional speed reducing measures are not proposed. Laburnum Road, Cherry Road and Cedar Road have traffic calming proposals following discussions with the Police. It was agreed that due to the length and straightness of these roads, which merge into each other, there is a potential for higher speeds. Omitting the traffic calming would mean that the 20mph speed limit would not be self enforcing on these particular streets and conversely, omitting the speed limit would be a

loss of benefit to all the other streets in the area which are not traffic calmed.

5.2 Objector 2, residing in Darnleyhill Walk, Newmilns

- (i) Darnleyhill Walk is a short cul de sac within a larger residential area, all of which will be covered by the proposed mandatory 20mph limits. Additional traffic signing would have to be provided if short cul-de sacs were excluded from the 20mph limit.

The implementation of the speed limit will involve the provision of a small number of signs. The costs involved in this work are consequently not high.

The streets concerned in this area are currently within a Twenty's plenty Zone and conversion to a mandatory speed limit will allow the Police to enforce this limit.

6. LEGAL IMPLICATIONS

- 6.1** The promotion of these Orders has been in accordance with the requirements of the Road Traffic Regulation Act 1984, as amended and the Local Authorities' Traffic Orders (Procedure) (Scotland) Regulations 1999.

The Committee may, having considered the objections, if they think fit cause a Hearing to be held. Hearings are held in public by an independent Reporter appointed from a list compiled by the Scottish Executive.

7. FINANCIAL IMPLICATIONS

- 7.1** The costs of the works will be met from the 2006/2007 20mph Speed Limits allocation.

8. COMMUNITY PLAN / POLICY IMPLICATIONS

- 8.1** The proposed new speed limits are designed to improve community safety and the environment for the local community in this area. The project will address the need to reduce speeds and improve road safety for school children, vulnerable road users, including the elderly, the disabled, cyclists and pedestrians.

9. RECOMMENDATIONS

- 9.1** It is recommended that the Committee:

- a) Agrees to determine the proposed speed limit Orders without a Hearing to be held; and
- b) Considers the objections as detailed in paragraph 4.4 above; and

- c) Approves the proposal for 20mph speed limits on streets within East Ayrshire as listed in paragraph 3.1 as advertised.

Jim Kane

Acting Executive Director of Development and Property Services

10 October 2006

KO/NB/YK

BACKGROUND PAPERS

1 Notice of Proposals – Various 20mph Speed Limits, (20mph Speed Limits and amendments) Order

Copies of the above named notice are available from the Head of Roads & Transportation.

For further information on the contents of this report please contact Keith Orton on 01563 555714

Implementation Officer: Neil Bell

APPENDIX 1

CONSULTED BY LETTER

1. Chief Constable
2. Strathclyde Fire Brigade
3. A&A Acute Hospitals NHS Trust
4. A&A Primary Care NHS Trust
5. Scottish Ambulance Service
6. SPT
7. Freight Transport Association
8. Road Haulage Association
9. Stagecoach Western (incl A1 Service)
10. Shuttlebuses
11. The Postmaster
12. Scottish Power
13. Transco
14. British Telecom
15. Scottish Water
16. RAC
17. AA
18. Cycling Scotland
19. C.T.C (Ayrshire Section)
20. Scottish Taxi Federation
21. East Ayrshire Taxi Trades Council
22. Kilmarnock Forum on Disability
23. East Ayrshire South Forum on Disability
24. North East Ayrshire Access Panel
25. Cumnock & Doon Valley Access Panel
26. Kilmarnock Town Centre Manager
27. Kilmarnock Retail Traders Association
28. Catrine CC
29. Cumnock Landward CC
30. Dalmellington CC
31. Dalrymple CC
32. Darvel & District CC
33. Drongan CC
34. Gatehead CC
35. Grange/Howard CC
36. Knockentiber CC
37. Lugar & Logan CC
38. Newmilns & Greenholm CC
39. Ochiltree CC
40. Stewarton & District CC
41. Chair, Development Services Committee
42. Cllr M.McKay
43. Cllr J. O'Neill
44. Cllr J. McGhee
45. Cllr B. Reeves
46. Cllr H. Wilson
47. Cllr I. Linton
48. Cllr R. McDill
49. Cllr G. Smith
50. Cllr J. Kelly
51. Cllr T. Farrell
52. Cllr W. Menzies
53. Cllr W. Crawford
54. Cllr E. Dinwoodie
55. Cllr E Stewart
56. Chair, Kilmarnock North LC
57. Chair, Kilmarnock South LC
58. Chair, Kilmarnock Central LC
59. Chair, Northern Area LC
60. Chair, Irvine Valley LC
61. Chair, Cumnock Area LC
62. Chair, Doon Valley LC
- 111 Chief Executive

- 112 Executive Director of Development and Property Services
- 113 Chief Engineer (Operations)
- 114 Head of Planning & Building Control
- 115 Executive Director of Neighbourhood Services
- 116 Executive Director of Corporate Support
- 117 Executive Director of Educational and Social Services.