

East Ayrshire CHP Forum

10 September 2010

Subject	East Ayrshire Community Hospital
Purpose	To provide an update report on proposed service changes and improvements
Recommendation	CHP Forum is asked to note the current position and support the proposed next steps.

1 Background

- 1.1 The CHP Committee received papers on 24th August 2009 and 2nd November 2009 and the CHP Forum received a presentation in December 2009 regarding potential service development opportunities at East Ayrshire Community Hospital. The Committee approved in principle the options for the future use of the East Ayrshire Community Hospital, involving the provision of a dental facility in the hospital, utilising some of the space which, in future, will not be required for elderly mental health and frail elderly inpatient accommodation.

The Committee noted that the proposals were part of NHS Ayrshire & Arran's Older People Strategy to review patterns of care for older people which has enabled more and more patients to be successfully cared for at home in an appropriate non-hospital environment.

Papers were also presented and discussed at the East Ayrshire CHP Forum and Officer Locality Group and Older Peoples' Sub Group.

2 Current Position

- 2.1 Since that time detailed planning work has continued with representatives from dental services, elderly mental health and frail elderly services to consider these services and how each of the service models could be integrated with the hospital.
- 2.2 At its meeting on 21st July 2010, NHS Ayrshire & Arran's Capital Steering Group approved in principle the proposals for a £3 million redevelopment of East Ayrshire Community Hospital to support the above proposals.
- 2.3 The development will mean that Cumnock's two dental practices will be able to

relocate to the hospital and expand, along with the dental service from Cumnock Health Centre. The changes are part of NHS Ayrshire & Arran's longer term strategic plans to make the best possible use of community hospitals, putting them at the centre of health care for local communities

Further detailed planning is now being carried out, including more consultation with staff and partners. Planning will include reviewing service models along with the accommodation space requirements, and a review of staffing levels, in Elderly Mental Health and Frail Elderly services.

2.4 ***Dental Service Development***

The Board's assessment of oral health showed that Cumnock was the *top priority* for improving access to dentists. The new general dental practice will offer 4 extra dental surgeries as well as giving the local area a facility which can meet the highest standards of treatment and safety, and over time could offer registration for an additional 6000 patients in the area.

The existing premises owned by the dentists are not capable of expansion, of meeting the requirements of the Disability Discrimination Act or the most recent standards for treatment and safety.

The NHS Ayrshire & Arran Dental Service will also work from the facility providing care for patients with special needs. Their patients will benefit from state-of-the-art accommodation, greatly improved equipment, such as a wheelchair enabled surgery, which is currently available only in other parts of the area, an oral health room for Child Smile programme to treat more local people locally.

2.5 ***Frail Elderly and Mental Health Services for the Elderly Service Changes***

The proposals include inpatient beds for 13 Frail Elderly patients and 16 Elderly Mental Health patients This is in line with service requirements. Currently there are 25 beds in each area.

The number of patients in frail elderly wards have steadily decreased over the years, most recently from 75% in 2008 to approximately 55% in 2009 and 2010. It should also be noted that 25% - 50% of these patients are medically fit for discharge and are actually waiting to move to a Nursing Home or to return to their own home. With the transfer of resources associated to these beds to the Local Authority we anticipate that the time these patients have to remain in hospital will be significantly reduced.

Within Elderly Mental Health, occupancy levels decreased from 67% in 2008 to 44% in 2009 and as in the Frail Elderly Service a number of these patients at any particular time are medically fit for discharge and are waiting to move to a nursing home.

The number of frail elderly and Elderly Mental Health beds identified for the future was based on current and future demographic projections, life expectancy, historical and current bed usage and planned service changes.

There is very little demand for medical respite care in the area and it is not expected that this will change as most respite care is provided within local authority and other accommodation.

All accommodation for Frail Elderly and Elderly Mental Health patients will continue to be single room with en-suite facilities.

3 Proposal

- 3.1 Current proposals are still subject to consultation with staff and other interested groups.

This report to CHP Forum on the proposals forms part of the consultation process.

A detailed proposal will be submitted to the NHSA&A Capital Steering Group on 27th August.

If approved by the Capital Steering Group, a paper will be submitted to the NHSA&A Finance Committee on 23rd September for final financial approval.

Thereafter an implementation timetable will be agreed.

4 Consultation

- 4.1 The East Ayrshire CHP has been closely involved in the development and consideration of these proposals through the Committee, Officer Locality Group and Forum, including East Ayrshire Public Partnership Forum. The support and involvement of these groups has been key to engagement with the wider community.

5 Resource Implications

- 5.1 There will be a £3m capital investment to develop these services at EACH. This funding is already available.

- 5.2 The redesigning of Frail Elderly and Elderly Mental Health services in the hospital will release resources to the Local Authorities under the *Resource Transfer Agreement* which exists between NHSA&A and the three Local Authorities. Details will be calculated as part of the implementation plans if the proposed changes are approved. The funding is intended to support shifting the balance of care to provision of enhanced community services.

- 5.3 The rate of resource transfer per bed for frail elderly beds is £23,028, and for Elderly Mental Health beds is £20,318. These rates are applied to all continuing care bed closures in any NHS Ayrshire & Arran hospital.

The agreed rate is then multiplied by the number of continuing care beds that close to arrive at the total sum that will be released. This is then split between each of the three Local Authorities using an equity formula that they devised to address previous imbalance of resource transfer distribution. The equity formula splits the funding in the following way:

- NAC 39.3%
- SAC 27.94%
- EAC 32.73%

The expected level of resource transfer to East Ayrshire Council as result of the service changes in EACH would therefore be over £150k.

It should be noted that the resource transfer sum represents the total savings to the NHS as a result of these bed closures and there will be no additional saving retained by the NHS.

When long stay beds close in North and South Ayrshire, East Ayrshire Council receives the above percentage resource transfer.

6 Risks

- 6.1 Any risks associated with having fewer inpatient beds will be mitigated by further enhancement to community services, continuing a strategy which has successfully reduced demand for beds in the hospital over recent years.

7 Impact Assessment

- 7.1 Impact Assessment being carried out.

8 Conclusion

- 8.1 At its meeting on 23 August the CHP Committee noted the current position in terms of the developments at East Ayrshire Community Hospital and supported the next steps outlined in this paper.
- 8.2 CHP Forum is asked to note the developments outlined within the paper and agree to support the next stage of the development.

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(Updated for the CHP Forum by CHP Facilitator September 2010)**